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TARGET DATE

24 September 2017

# Report of the Chief Planning Officer

# SOUTH AND WEST PLANS PANEL

Commercial Development 25/06/18

Date: 20th September 2018

**APPLICANT** 

Subject: 18/03999/RM – Reserved Matter Application to construct four B1(b/c)/B2/B8 industrial and warehousing units with associated parking and servicing areas. Land Between Gelderd Road/Asquith Avenue and Nepshaw Lane North, Gildersome, Morley, Leeds.

DATE VALID

Electoral Wards Affected:
Morley North

Specific Implications For:
Equality and Diversity
Community Cohesion
Narrowing the Gap

RECOMMENDATION: Grant approval subject to conditions set out below:

- 1. Samples of materials for each unit to be submitted prior to commencement of building works.
- 2. Details of boundary treatments for each unit to be submitted prior to commencement of building works.
- 3. Details of external lighting to be submitted prior to installation.
- 4. Details of CCTV or other security surveillance to be submitted prior to installation.
- 5. Details of external surfacing materials to be submitted prior to completion of building works.
- 6. Approved EV charging points to be installed prior to occupation.

- 7. Maximum vehicle gradient not to exceed 1 in 40 for first 15m and 1 in 20 thereafter.
- 8. Details of gates to be submitted prior to installation. Any gates shall be set back 10m from back of footway and must only open inwards into each site.

#### 1. Introduction

1.1 This application is for Reserved Matters to consider internal access, appearance, landscaping, layout and scale following approval of outline permission under application reference 12/02470/OT (approved 01/04/15). The application is brought to Plans Panel at the request of Cllr Hutchinson who raises concerns regarding noise from operations at the site and traffic movement and the impact this will have on residents along Gelderd Road and within Gildersome.

# 2.0 Proposal

- 2.1 The application provides detailed information for phase 2 of this employment site development. This includes four industrial and warehousing units with flexible uses in the following classes:
  - a) B1b (light industrial)
  - b) B1c (research and development)
  - c) B2 (general industrial)
  - d) B8 (warehousing and storage).
- 2.2 Phase 2 occupies a small part of the overall site that has the benefit of Outline planning permission. The application site lies close to the Gelderd Road frontage to the north, but is set back from the front of the site so that it lies to the south of residential properties which form a small enclave along the Gelderd Road frontage. The proposal consists of the following units.
- 2.3 Unit 2, a rectangular detached unit set on the western side of the site adjacent to units on the Treefield Industrial Estate. The unit provides 3,901 sq m of ground floor area which includes 230 sq m of office accommodation and measures 75m long x 55m deep x 13m high to eaves (14.3m to ridge). The unit features a shallow dual pitched roof and is predominantly clad. The office areas lie over 2 floors and feature glazed panels with a large double storey height glazed entrance feature on the eastern elevation. The southern elevation has two large 4m wide x 5m high access doors as well as 2 smaller 2.5m wide x 3m high loading dock doors with dock shelters. There will be a low level brickwork plinth in Ibstock Harewood Russet Buff brick, with cladding being a mixture of profiled steel cladding in Alaska Grey; half round cladding system with leather grained finish in Albatross; Kingspan micro rib composite panels in Forte Saffron Yellow, Albatross and Alaska Grey. The roof will feature 10% rooflights to the warehouse area.
- 2.4 Unit 2 features a parking area to the eastern side, directly off the access road for cars only. 65 car parking spaces are provided including 3 disabled and 5 electric vehicle charging points (serving 10 cars). A separate access for HGV's leads into a service yard on the south side of the building. The unit is surrounded by quite a substantial buffer of landscaping to the west and south, with landscaped areas around the car parking and access roads.

- 2.5 Units 3 and 4, a slim, rectangular unit split into two parts, lying on the eastern side of the access road, and roughly in alignment with the residential properties nearby. In its entirety the unit measures 88m long x 30m wide, split equally in half both providing 1,116 sq m of warehouse area. Each unit has a core area which includes an entrance lobby, toilets and a small office area over two floors. The building is 9m high to eaves level and 10.4m high to the top of the shallow pitched roof.
- 2.6 Units 3 and 4 lie gable end towards houses that sit within the site envelope, but are located at a distance of 20.5m from the boundary with these properties. In between is a 15m wide landscaped buffer zone featuring a woodland mix of native tree species. Each unit has a servicing yard to the front (western side) which are lined with parking areas, 20 spaces for unit 3 and 19 spaces for unit 4. A similar design and material palette to unit 2 is proposed.
- 2.6 Unit 5, a large rectangular unit sat centrally within this site and measuring 71m long x 54.5m deep, providing 3901 sq m of floor area which includes 372 sq m of office space over two floors. The building is 11.6m high to eaves, 13m to highest ridge. The design and materials are similar to unit 2.
- 2.7 The service yard area for unit 5 sits between unit 5 and the rear of units 3 and 4. Two parking areas are provided to the south of units 5 and 4 providing 94 car parking spaces. A landscaped area is provided between the parking areas and the internal estate road.
- 2.8 Although "Access" is a reserved matter it should be noted that the access points into the site, off Gelderd Road and Asquith Avenue have already been agreed. Therefore the only matters of access for consideration here are those that are internal to the site and relate to the individual access points to each unit. The other reserved matters for consideration are layout, scale, landscaping and external appearance.

# 3.0 Site and Surroundings

- 3.1 The outline permission site is an irregularly shaped area of land situated between Gelderd road to the north, Asquith Avenue to the east, Nepshaw Lane and the M621 to the south and industrial estates to the west (including Gildersome Spur and Treefields). The site is intersected by a wedge of woodland which grows either side of Dean Beck that splits the site in half running east west.
- Three smaller areas also intersect with the site including Belle Vue Terraces on the northern border, industrial uses on the north east corner, and housing and caravan storage to the south east corner, which are backed onto by the woodland of Dean Beck. Belle Vue is a horseshoe of terraced houses with an access off Gelderd Road. These are two storey, brick and render properties of some age, with parking areas located centrally and to one side, and gardens set out on the eastern and southern sides which form the boundary with the employment site. Works have commenced to implement infrastructure requirements of the outline permission and this includes a bund and fencing around this terraced area which will eventually be landscaped to provide screening and noise mitigation.
- 3.3 Works have also been undertaken to provide development platforms across the wider site. Previously the site has been subdivided into fields which have shown

evidence of ploughing, although appear to have been left fallow or grazed by horses in later years. The site has a slope from west to east with long distance views across the site from the south allowing views of adjacent industrial estates.

3.4 The site lies to the south of Gildersome, and the north west of Morley, close to the motorway networks of the M621 and the M62. To the western side uses are predominantly industrial and commercial, whilst to the north and south are residential areas. Land to the east, across Asquith Avenue is current open.

# 4.0 Relevant Planning History

# The wider site

- 4.1 12/02470/OT Outline application for proposed employment development for up to 92148 sq m of use classes B1b, B1c, B2 and B8 with two access points off Gelderd Road and one point of access off Asquith Avenue. Approved 01/04/15 subject to conditions and legal agreement. The application was reported to City Plans Panel on the 11/12/14 and 22/01/15.
- 4.2 15/02557/RM Infrastructure works including new road accesses and layouts, bulk earth workings, structural landscaping, acoustic screening and drainage works. Approved under delegated powers 18/12/15. This gave approval for infrastructure works, new road accesses and layouts, bulk earth workings, structural landscaping, acoustic screening and drainage works.
- 4.3 18/05451/COND discharge of condition 4 of 12/02470/OT. Pending consideration.
- 4.4 18/02977/FU 46 dwellings including new access and landscaping (this site is on the eastern edge of the employment site accessing off Asquith Avenue). Pending consideration.
- 4.5 17/03187/COND discharge of condition 4 of 15/02557/RM. Approved 14/07/17.
- 4.6 16/04337/RM amendment to 15/02557/RM. Pending consideration.
- 4.7 16/02705/COND discharge of conditions 32 and 33 of 12/02470/OT. Split decision. 10/11/16.
- 4.8 15/03934/COND discharge of condition 13 of 12/02470/OT. Approved 15/12/15.
- 4.9 15/02979/COND discharge of conditions of 12/02470/OT. Split decision 11/01/16.
- 4.10 23/60/03/OT business, industrial and storage development. Refused 22/06/12 on grounds of lack of details re highways, flood alleviation. (Northern half of site).
- 4.11 23/35/01/OT access and erection of business park. Refused 25/06/12 on grounds of lack of details re highways, flood alleviation. (Southern half of site).
- 4.12 23/248/04/OT access road and erection of distributions centre. Refused 25/06/12 on grounds of lack of details re highways, flood alleviations. (South western corner of site).
- 4.13 Previous history of the site shows use for mining purposes.

# 5.0 History of Negotiations

5.1 Discussions have been ongoing with regard to s38 highway works with relevant bodies. There have also been a number of condition discharge applications and other RM applications dealing with wider site issues so dialogue with the Council has been maintained since the grant of outline planning permission.

# 6.0 Public Response

- The application has been advertised by means of a Major Site Notice, posted 06/07/18 and an advert in the Yorkshire Evening Post published 13/07/18. More recent revised plans have also been re-notified to all objectors. To date 54 objections have been received to the proposal, although the number of objections is likely to be higher as it is understood that some residents have had issues with submitting objections through the usual means although it is not clear why. Ward Members and the Parish Council were advised of this and comments have been received since. The majority of objections come from the Gildersome village area including residents of Belle Vue Terrace.
- 6.2 Objections include the following:
  - Objections to unrestricted hours of use of units.
  - Noise disturbance from uses including employees, air conditioning, tannoys etc.
  - Noise from vehicles.
  - Two storey units inappropriate in this location.
  - Units 3,4, and 5 appear closer to Belle Vue than was allowed at outline.
  - Scale of unit 5 is inappropriate in close proximity to Belle Vue.
  - Proposal is different to that shown on masterplan at outline.
  - Previous permission restricts the type of uses within unit 3.
  - No sign of an HGV ban in Gildersome.
  - Pollution of environment from lorry movements.
  - Landscaping was supposed to mitigate noise and visual amenity this has not materialised.
- 6.3 Cllr Hutchinson in requesting the application be determined by Panel cited concerns with the unrestricted hours of use, noise and impact on Gildersome of HGV's, impact on Belle Vue Terrace and elderly accommodation near the site, particularly from night-time noise disturbance.
- 6.4 Cllr Leadley has objected to the proposal stating that progress on site has been slow since March 2015 despite a claimed urgent need. Earth-moving has taken place more recently to make building platforms and form the access from Gelderd Road. Concerns are raised that despite the fencing and planting so far carried out around Belle Vue Terrace residential amenity still remains a major concern. Early tree planting should take place on the southern side of Belle Vue. The open yard areas of units 3 and 5 may cause noise issues for residents and it is noted that no hours restrictions are proposed which may cause night time disturbance. The service yards seem tight which may lead to Lorries waiting on other public highways causing further noise and disturbance. It is felt that 18/03999 fails to do as much as it could to preserve residential amenity. Cllr Leadley requests that Panel Members

undertake a site visit to look at the relationship between the development site and Belle Vue.

# 7.0 Consultation Responses

- 7.1 <u>Highways DM</u> some amendments to highway layout required in tandem with the s38 process that is also being undertaken. Subject to these revisions no objections are raised. Conditions are recommended for provision of EV charging points; maximum access gradients, and any gates being set back from the highway.
- 7.2 <u>Landscaping</u> proposals acceptable.
- 7.3 <u>Flood Risk Management</u> this RM application is in line with the outline approval and the conditions imposed on that approval are sufficient.
- 7.4 <u>Design Officer</u> Materials will be important and corporate identity will need to be maintained as units are developed. Principle is acceptable however regarding the external appearance. Details of boundary treatments and any necessary security measures required.

# 8.0 Planning Policies

#### Development Plan

- 8.1 Section 38 of the Planning and Compulsory Purchase Act 2004 requires that planning applications are determined in accordance with the development plan unless material considerations indicate otherwise. The Development Plan for Leeds Comprises the Adopted Core Strategy (November 2014), saved policies within the Leeds Unitary Development Plan (Review 2006) and the Natural Resources and Waste Development Plan Document (2013) and any made Neighbourhood Plan (there is currently no Neighbourhood Plan in place for this area).
- 8.2 The following Core Strategy policies are considered most relevant
  - SP 1: Location of development Gildersome is a Smaller Settlement, whilst Morley is a Major Settlement. The site lies within the boundary of the Smaller Settlement.
  - SP8: Economic development priorities seeks to provide and safeguard a sufficient supply of land and buildings for B class uses.
  - SP9: Provision for offices, industry and warehouse employment land and premises.
  - EC1: General employment land allocations.
  - P10: Seeks to ensure high quality design
  - P12: Landscape
  - T2: Accessibility requirements and new development.
  - G1: Extending and enhancing green infrastructure.
  - G9: Biodiversity improvements.
  - EN1: Climate change and carbon dioxide reductions
  - EN2: Sustainable Design and Construction
  - EN5: Managing flood risk.
  - ID2: Planning obligations and developer contributions

# Saved Policies - Leeds UDP (2006)

- 8.3 The following saved policies within the UDP are considered most relevant to the determination of this application:
  - GP5 Development Proposals should resolve detailed planning
  - BD5 New buildings to be designed with consideration of their own amenity and that of their surroundings.
  - E4:14 Local Economy New Proposals.
- 8.4 The following Supplementary Planning Policy documents are relevant:
  - Leeds Street Design Guide (2009)
  - Parking SPD

# Emerging Policy: Submission of Site Allocations Plan (SAP) May 2017

- 8.5 The Examination in Public of the draft Leeds Site Allocations Development Plan Document commenced on 10 October 2017. Public hearings were held in two stages, with Stage 1 comprising matters of legal compliance, green space, infrastructure, site selection, Housing Market Characteristic Areas, Gypsies and Travellers, and Travelling Showpeople, and (subsequent) Stage 2 comprising housing. The housing session commenced 9 July 2018 and concluded on 3 August 2018. This completes the SAP sessions. The Inspectors will soon be issuing an Interim Note and reporting thereafter.
- 8.6 The site is allocated for employment in the SAP, reference EG2:23.

#### Core Strategy Selective Review

- 8.7 Consistent with a plan-led planning system, is the need to monitor the effectiveness of the Plan and the evidence base upon which it has been derived. Within this context there are a number of specific matters which have arisen post Adoption, which fall within the scope of a proposed selective review of the Core Strategy.
  - 1. Reviewing the housing requirement.
  - 2. Extending the plan period to 2033, given that 5 years has elapsed into the Adopted Core Strategy plan period.
  - 3. Incorporating new national policy regarding the Code for Sustainable Homes by updating the wording of Policies EN1 and EN2.
  - 4. Reviewing Affordable Housing Policy in response to the Housing White Paper and changes in national legislation.
  - 5. Reviewing the requirement for Greenspace Policy in new housing developments by amending Policy G4.
  - 6. Incorporating National Housing Space and Accessibility Standards for new housing
- 8.8 The CSSR does not cover policies that are of direct relevance to this application (which are economic development policies).

# National Planning Policy Framework (NPPF) 2018

- 8.7 The NPPF 2018 continues to reflect the fundamental requirement under section 38(6) of the 2004 Act that applications for planning permission must be determined in accordance with the development plan unless material considerations indicate otherwise: see e.g. paragraphs 12 and Annex 1. The policy guidance in Annex 1 to the NPPF is accordingly that due weight should be given to relevant policies in existing plans according to their degree of consistency with the NPPF. The closer the policies in the plan to the NPPF policies, the greater the weight they may be given. This also substantially reflects the position with regard to emerging policy, under NPPF paragraph 48, with regard to both the SAP and the CSSR.
- 8.8 The overarching policy of the NPPF continues to be the presumption in favour of sustainable development, there being three dimensions to sustainable development, as a basic premise: economic, social and environmental.
- 8.9 Paragraph 11 of the NPPF specifically directs that development proposals that accord with the development plan (which is the case here) should be approved without delay, and where there are no relevant development plan policies, or the policies which are most important for determining the application are out of date, planning permission should be granted unless any adverse impacts of doing so would significantly and demonstrably outweigh the benefits, when assessed against the policies in the NPPF taken as a whole.

#### 9.0 Main Issues

- 1. Matters for Consideration.
- 2. Layout
- 3. Scale
- 4. Landscaping
- 5. External Appearance
- 6. Representations

## 10 Appraisal

#### Matters for Consideration.

- The requirement to submit reserved matters applications arises directly from the imposition of a condition on an outline application. Condition 3 of outline permission 12/02470/OT states that approval of layout, access, scale, appearance and landscaping should be received prior to development of each phase.
- As this application is for reserved matters it is important to be clear about what is under consideration. The outline application considered the principle of developing this site for employment purposes and the means of accessing the site from Gelderd Road and Asquith Avenue. At that stage issues of noise and traffic generation were considered fully and the matters that arose from them were conditioned for or agreement was sought via a legal agreement. This included the requirement for noise mitigation measures so that the rating level of industrial noise does not exceed 5dB below the pre-existing background noise level. This applies at any time of the night or day. The legal agreement included measures for a weight restriction through Gildersome village which will restrict the size of vehicle allowed to run along local roads.

#### Layout.

- 10.3 Whilst layout was a reserved matter at outline stage certain parameters were outlined and this was incorporated into condition 7 which reads:
  - "Development adjacent to Belle Vue Terrace to be carried out in accordance with approved details of acoustic fencing, mounding and landscaping, as shown on approved illustrative master plan drawing no's M2711 - SK Rev H, received on 7th January 2015, Parameters Plan TA01, Revision B received on 18 December 2014 and Landscape Plan drg. no.SF1995 LL04 Rev B received on 16 March 2015"
- This condition was applied to ensure that the residential amenity of residents on Belle Vue Terrace was protected. Plan M2711 SK Rev H details a 10m buffer from the boundary with Belle Vue to what was then indicated as car parking. Plan TA01 Rev B also shows a 10m wide landscape buffer. It does indicate also a low scale zone extending out southwards of Belle Vue Terrace, but this is not specifically referred to in the condition text. Plan LL04 Rev B is a planting plan of this 10m buffer area which also shows a mound being created between the houses and development area of approximately 1.1m in height and 8m width. This would be planted up with trees with provision of acoustic fencing in the middle.
- The submitted site plan for this application indicates that the landscape buffer between the sites will be 15m from the curved line that runs around the Terrace, and 19m from the actual site boundary, with a distance of 25m from the site boundary to the side elevation of unit 3. The landscape buffer is actually outside of this applications red line but this distance would accord with the details highlighted in the condition.
- 10.6 Condition 6 of the outline approval also restricted the use of "unit 3" on plan SK Rev H to uses within class B1b/c only. The plan shows that this "unit 3" is to the eastern side of Belle Vue Terrace and consequently lies outside of this application boundary.
- 10.7 There is disparity between the layout on the illustrative masterplan and the proposed layout in this RM application, in that previously a large swathe of the area to the south of Belle Vue was shown as car parking for a single much larger unit that sat south and east of Belle Vue. The current layout proposes a rectangular unit that lines up almost with properties on Belle Vue. Whilst this is noted, the OT did not seek to impose the layout of the masterplan, only certain elements pertaining to the landscape buffer around Belle Vue. Consequently the masterplan only informed the previous application, but was not a formal submission of layout.
- 10.8 The submitted site plan shows a layout that is typical of such development, with three small to medium sized units laid out across the application site. Access points are taken off the already approved internal access road, with areas for servicing and car parking provided accordingly. The main areas to review with regards to layout relate to internal highways layout and the impact of layout on neighbouring properties (please note though the issue of height, dominance and overshadowing are dealt with under Scale).

- 10.9 Ongoing discussions have taken place between the applicants, highways DM and the s38 team since the submission of the Outline application was approved. Some concerns regarding the internal layout of parking and service areas were raised and the applicants have sought to address these concerns through small revisions to the plans including the location of car park access points. Some amendments are still required due to the need to ensure that these plans tie up accurately with the s38 plans that are being reviewed via that process. Subject to these amendments however (which do not affect the overall layout) highways officers would have no objections to the proposal subject to conditions.
- 10.10 These conditions would cover the implementation of electric vehicle charging points (which are shown on the plans), a restriction on the gradient of access to units for highway and pedestrian safety reasons, and a condition to ensure that any gates put on are set back 10 from the access road, again for safety reasons.
- 10.11 At the time of writing revised plans to address highway matters have been submitted so Panel Members will be updated at the Panel meeting to clarify that these have all been resolved. If any matters are still outstanding then it is requested that Members consider deferring and delegating approval subject to resolution of detailed highway matters.
  - Impact of layout on neighbouring properties
- 10.12 With regard to land to the west, there is sufficient distance between the units on Treefield Industrial Estate and the proposed units to ensure that a good landscaped buffer can be provided. This will help with preventing the visual merger of these two sites, and also with the amenity provision of the public right of way along Stone Pits Lane. This buffer measures 32m wide from the site boundary to the rear elevation of unit 2 which gives a really good set back from the PROW.
- 10.13 Unit 5, and the southern and northern sides of all units (except unit 3) will be adjacent to further development on the employment site, details of which will come forward at a later date. Unit 3 lies closest to properties on Belle Vue, with a gap of 25m from the side elevation. This is a substantial gap which will be planted up giving good separation visually between the two uses. Subject to further considerations set out in the scale section below, the layout is considered acceptable.
- 10.14 On balance then although this application deals with only a small part of the overall site, it complies with the parameters approved at outline stage and it is considered that the layout is acceptable and complies with policies P10, T2 and GP5.

#### Scale.

- 10.15 The proposed units are medium sized industrial/warehousing units so the scale in terms of footprint is appropriate to the scale of the wider site. These units will also be set well back from Gelderd Road (with other units in between eventually), and viewed in the context of the industrial uses adjacent. In terms of height the highest building will be 14.3m to the ridge on unit 2, which sits alongside units on Treefield Estate. This height is typical of such units and will not look out of place.
- 10.16 The impact on houses on Belle Vue Terrace has been assessed. As noted previously there is a distance of 25m between the site boundary and the side

elevation of unit 3, which measures at 10.4m high. The buffer zone between the two elements consists of a mounded embankment of approximately 1m high which will be planted up with trees and shrubs. The land on which unit 3 sits is also at a lower level to the houses so that the unit will effectively sit at the same height to the properties on Belle Vue, helping to minimise the dominance of the unit.

10.17 Shadow diagrams have also been prepared and assessed to check the impact of this on the garden areas of Belle Vue, these demonstrate that no adverse impact from overshadowing will be caused by the unit. Whilst it is also noted that the view out across this area will undoubtedly change, it is considered that due to the levels changes, and the landscaping the unit would be very well screened and would not appear unduly imposing or dominant. The scale is therefore considered to comply with policy P10.

# Landscaping

- 10.18 Landscaping has been shown around all the proposed units, within the red line boundary, which ties in with landscaping elements that are part of either previously approved works, or the original masterplan for the site. The units that are under consideration are not within the areas of woodland or the Beck that were to be protected, and consequently the main consideration is to ensure that the incidental landscaping around the units provides suitable visual amenity, screening and biodiversity opportunities.
- 10.19 Unit 2 has structural landscaping to the east and south consisting of native woodland trees and shrubs including hazel, ivy, dog rose, viburnum etc. There are then areas of landscaping around the access and car parking areas which includes grassed areas interspersed with trees (including oak, beech, hazel etc.), hedging and more ornamental planting. A good depth of landscaping is provided for around these areas.
- 10.20 Unit 3 has less landscaping due to its location up against the landscaped buffer zone that lies outside of the red line. However there are still landscaped areas to the site frontage along the access road. Units 4 and 5 has landscaping to the south in front of the car parking areas. This replicates the form of the landscaping outside unit 3 and again has a good depth to it.
- The proposed landscaping is well considered and laid out, and is able to be replicated across the wider site. It will help to significantly increase tree cover across the site, and the inclusion of hedging and shrubs will also enhance biodiversity. The proposal is therefore considered to comply with policy P11, G1 and G9 of the Core Strategy.

#### External Appearance

10.22 The proposed external appearance of the units is commensurate with the intended uses. Each unit features an office area, with the larger ones having a glazed entrance feature that sits well within the elevations of the units, helping to break the large clad areas up. Each unit is shown in a suite of materials that provide visual interest, although the applicants have asked that final choice of materials be conditioned for to allow some flexibility for intended occupants. This is considered acceptable and allows the LPA some control over the finer details of the type and

- colour of materials to ensure a high level of design and cohesion across the wider site.
- 10.23 In terms of boundary treatments and other elements such as lighting and security columns that will be needed these are also not known currently. It is therefore recommended that conditions be included for these elements as well.
- 10.24 On balance the details submitted suggest a high level of design, for what are practical and functional units. The conditions will allow us to retain control over the finer details, and consequently the proposal is considered to comply with policy P10.

# Representations

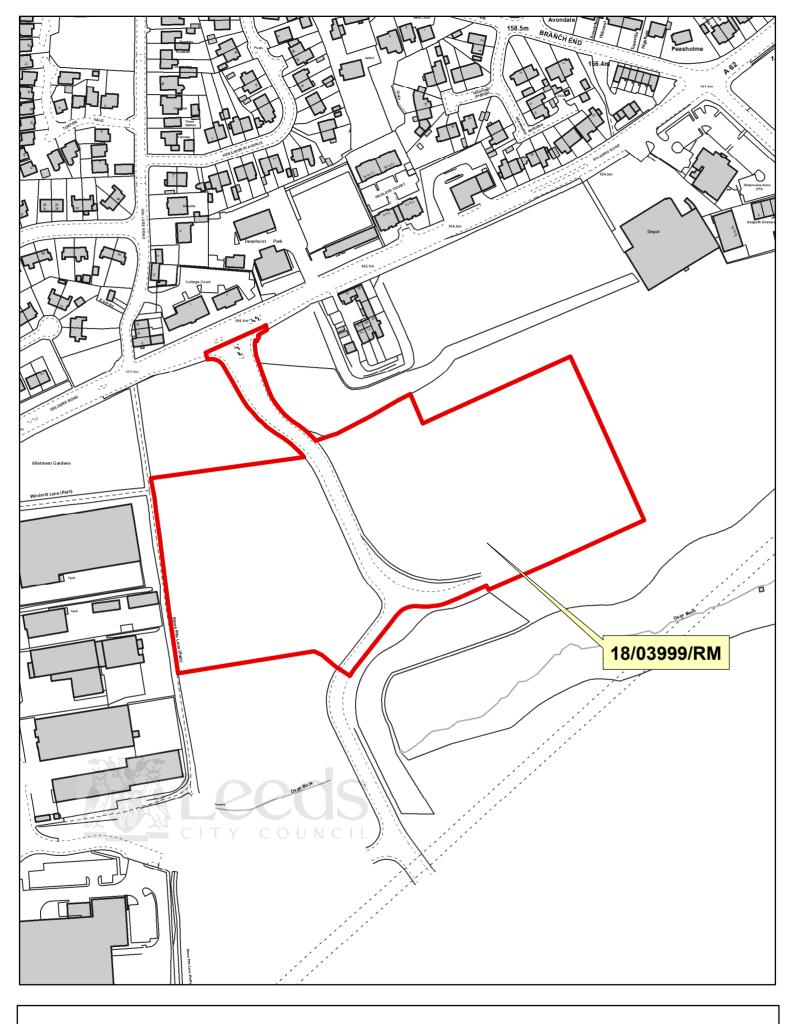
- 10.25 At the time of writing 43 objections had been received to this application, predominantly from Gildersome village with strong representation from residents of Belle Vue. The main objections centre around the increase in traffic on local roads causing impact on noise and air pollution as well as damage to roads, and the unconditioned hours of use.
- 10.26 Many of the comments are about matters that were considered at the outline planning stage, these include the principal of employment land, traffic generation, traffic routing and access to the site, and noise issues arising from both traffic and the uses. These issues have been dealt with in the following ways.
- 10.27 Traffic generation and routing was taken account of on the original outline permission stage which determined that the use would have an acceptable level of highway impact. Within the legal agreement there were a number of clauses that required Traffic Regulation Orders including the imposition of a weight limit through Gildersome village to restrict traffic movements in that area. This matter has therefore been dealt with and is not for consideration under this application. It is noted that the legal agreement requires the payment of the weight restriction TRO prior to any building taking place on site.
- 10.28 With regard to noise again this was considered at the outline stage with the submission of a noise report looking at noise both from traffic movements on roads, and also noise generated from within the site. Noise mitigation measures were proposed such as the mound and landscaping around Belle Vue and the outline permission was subject to a condition which restricts the overall noise level across the site to a level below the background noise level, so that it is no worse than the existing situation. Subject to this restriction then uses within the site can operate 24 hours a day without causing a harmful impact. Due to this prior consideration it is not appropriate therefore to consider such matters under the current application.
- 10.29 With regard to light pollution the landscaping proposed around the units will help to minimise and screen light pollution, however there will be a need for lighting in and around the units for security purposes. A condition regarding details of lighting to be submitted prior to any installation is recommended as this will enable control over the height of columns and level of luminance to ensure that nearby residents are protected. It is further noted that a condition on the outline permission requires a Lighting Design Strategy for bats to ensure that any external lighting is positioned so as not to disturb commuting or foraging bats.

# 11.0 Conclusion

11.1 Section 38(6) of the Town and Country Planning Act requires applications should be determined in accordance with an up to date plan and any other material planning considerations. Paragraph 11 of the NPPF specifically directs that development proposals that accord with the development plan should be approved without delay. The principle of employment development on this site has already been found to be acceptable, and as set out above the submitted Reserved Matters are considered to comply with adopted policy and guidance, as well as the NPPF. Consequently approval is recommended subject to the conditions set out above and subject to any outstanding conditions on the Outline permission and relevant legal agreements.

# 12.0 Background Papers:

- 12.1 Planning application files: 18/03999/RM and 12/02470/OT
- 12.2 Certificate of ownership: not relevant due to nature of application.



# **SOUTH AND WEST PLANS PANEL**

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PRODUCED BY CITY DEVELOPMENT, GIS MAPPING & DATA TEAM, LEEDS CITY COUNCIL

SCALE: 1/2500



